



Governor Terry E. Branstad

Lt. Governor Kim Reynolds

San Wong, Director

JUVENILE JUSTICE ADVISORY COUNCIL

"To advocate for an effective, fair and equitable justice system for every Iowa youth."

MINUTES OF THREE-YEAR PLAN RETREAT

Sleep Inn

11211 Hickman Road, Conference Room

Urbandale, IA 50322

September 4, 2014

Present: Joel Illian, Chair; Andrew Allen; Candice Bennett; Hon. Stephen Clarke; Wayne Ford; Karen Jones; Jeremy Kaiser; Rev. Roy Klobnak; Dillon Malone; Tony Reed; Carl Smith; Shauna Soderstrum; Jennifer Tibbetts; Julie Walton; Jeralyn Westercamp; Doug Wolfe

Staff: Steve Michael, Interim Administrator; Kile Beisner; Dave Kuker; Scott Musel; Kathy Nesteby; Julie Rinker

Others: Kelley Pennington, Magellan; Robin Jenkins, Facilitator

I. Call to Order

- **Changes and Approval of Agenda**
- **Introductions**

Joel Illian, Chair, called the meeting to order at 3:12 p.m. Introductions were made.

Judge Stephen Clarke moved to approve the agenda, seconded by Roy Klobnak. The motion was unanimously approved.

II. Integrated Health Homes Presentation

Kelley Pennington, Magellan, provided an overview of the Integrated Health Home initiative (IHH), a Medicaid program designed for individuals and families of kids/adults with significant mental health illness/impairment. The format encompasses school, relationships, home, and life. It offers team-coordinated care to find services, provide education, and move individuals to wellness. Individuals achieve a higher level of wellness by staying away from crisis. Care is provided through community mental health centers or behavioral health providers. IHH began in July 2013, and was phased in statewide over the next 12 months. There are 40 sites serving all 99 counties.

III. Approval of Minutes

Dillon Malone moved to approve the minutes from the June meeting, seconded by Carl Smith. The motion was unanimously approved.

IV. Division Update/National Update

- **Division Update**

Steve Michael announced he is serving as the Interim Administrator since Paul Stageberg retired. He has applied for the position; the application process has been closed. Michael acknowledged and thanked staff for their support.

A vacancy for an executive officer position is on hold until an administrator has been appointed. An IT vacancy with the Justice Data Warehouse (JDW) is about to be filled. A justice system analyst is retiring in late September/early October.

Michael reported that he met with Chief Juvenile Court Officers at their retreat to identify ways to coordinate efforts, improve communication, facilitate training, and identify legislative and policy issues. Carl Smith also attended and discussed legislative priorities. Smith noted that JJAC priorities were consistent with the Chief JCO's.

Michael will attend the DHR Board meeting tomorrow morning. The Board wants to focus on specific issues. He will provide further details following the meeting.

- **National Update**

Andrew Allen attended the Coalition for Juvenile Justice conference in Washington, DC. Meetings were held with congressional delegates that resulted in a follow-up call with Senator Grassley and his staff. The call included Allen, Candice Bennett, CJJP staff, and Director Wong. The purpose was to emphasize the importance of reauthorization of the JJDP Act.

A conference call was also held with OJJDP Administrator Bob Listenbee regarding recent sight/sound separation directives related to non-secure confinement areas in law enforcement facilities. It was determined that as compliance monitor, Musel will not have to check each agency, but will require collection of additional data.

With regard to the Prison Rape Elimination Act (PREA), Governor Branstad did not certify full compliance as required, which reduced the state's Formula grant funds by almost \$6,000. A separate grant application was made that would provide \$8,000 for PREA compliance and pre-audit training. The training would be for the state training school, detention centers, and private providers. More information on PREA is available at www.prearesourcecenter.org.

V. Council Budget

- **SPSS Application**

Kile Beisner reviewed council funds which expire 9/30/14. A balance of \$7,628.39 remains.

Staff proposed purchasing computer-related equipment, plus a claim for the 3rd Judicial District. These expenses are in addition to anticipated retreat expenses and a small

purchase of office supplies. The total for all the items and anticipated retreat expenses would zero out the balance of expiring funds.

Candice Bennett moved to approve, seconded by Karen Jones. There was no discussion. The motion was unanimously approved.

VI. Annual Compliance Monitoring

Musel stated that the annual compliance monitoring report was submitted by the June 30th deadline. He now collecting data and will conduct facility visits next year.

VII. Executive Council: At-Large Member Election

Musel explained the composition and purpose of the Executive Council, according to the by-laws. Due to Joel Illian's appointment as chair, an 'at-large' vacancy exists. Two members have indicated interest: Wayne Ford and Roy Klobnak.

- Carl Smith nominated Roy Klobnak
- Andrew Allen nominated Tony Reed
- Judge Clarke nominated Jennifer Tibbetts

Voting was conducted via individual ballots. Musel announced that Jennifer Tibbetts was elected to fill the at-large vacancy.

Musel also announced that five members were shown to have had experience with the juvenile justice system as a youth.

VIII. Juvenile Justice Grant Projects

• Juvenile Justice Reform and Reinvestment Initiative (JJRRI)

Kathy Nesteby provided information regarding JJRRI and the Standard Program Evaluation Protocol (SPEP). The three-year grant project partners with leading researchers from Vanderbilt and Georgetown Universities to evaluate programming, identify an array of (and gaps in) services, and cost/benefit analyses. The pilot project is in the 1st, 3rd, and 5th Judicial Districts. Programs are evaluated based upon how effectively they reduce the recidivism.

Nesteby discussed how the project integrates other Iowa tools (Detention Screening Tool and Iowa Delinquency Assessment) and data systems. A dispositional matrix is being developed to identify programs for low-, medium-, and high-risk youth. The matrix will be used by JCO's and judges. Discussion included the guidelines of the grant and sustainability options depending upon funding. Ford noted he was not supportive of the Florida model.

A national team visit has been arranged for September 11-12. Meetings will be held with JCO supervisors, judges, the governor's staff, and representatives from the Department of Management, State Court Administration, Human Services, and Court Information Systems. Nesteby noted interest in and support for the project.

- **Community and Strategic Planning (CASP)**

Kuker provided an update on the CASP project. A group, seated by the State Court Administrator's office last fall, is in the process of developing a five-year strategic action plan to reduce minority overrepresentation in the juvenile justice system. The plan will include detention reform recommendations encompassing law enforcement, schools, juvenile court, and other related entities.

Beisner reported that the *automated* Detention Screening Tool (DST) is now under development. She thought the application and training in the four pilot sites would be completed by the end of the year.

IX. Committee Reports

- **Iowa Task Force for Young Women (ITFYW)**

Tibbetts reported that the focus has been gender inequality in Iowa since the closing of the Iowa Juvenile Home. Meda Chesney-Lind, a leading researcher on girls in the juvenile justice system, presented information to the Chief JCO's and at the public defender's conference. Her focus was what happens with girls in the juvenile justice system. Chesney-Lind also presented at a public meeting sponsored by the ITFYW.

- **Mental Health Substance Abuse Brain Development (MHSABD)**

Illian shared an email from Burkhart who expressed her desire to resign as chair of the MHSABD. She noted successes and focus of the Council.

Musel reported that the JCO survey was completed. A draft report will be presented for approval at the next meeting. Other work includes reprinting the Staff Guide for Problem Behaviors.

- **Disproportionate Minority Contact (DMC)**

Ford noted that according to the Department of Corrections, the recidivism rate for blacks is lower than whites in Des Moines and Waterloo.

- **Positive Youth Development & Transitioning**

Michael reported that youth transition decision-making model in the 3rd and 5th Judicial Districts is similar to the child welfare model for foster care youth. The effort continues through a small amount of funding through the JJAC. Iowa Youth Congress is October 2-4 at the Capitol. Youth from around the state will discuss legislative ideas and share them with local legislators.

X. Decision Point Juvenile Justice Data Review

Musel reviewed youth population and detention-related data provided in the meeting packet. The data were broken out by race and gender and based upon the detention decision points over a five-year period. Numbers are going down; the overall number of complaints has reduced by 33%, diversions have reduced by 30%. The data were

provided for use in the discussion for Day 2 of the retreat.

XI. Policy & Programs Committee (PnP)

- **Policy & Legislative Ideas**

Carl Smith reviewed meetings held to develop a policy and legislative action plan. A list of topics included Gender Equity; Mental Health/Substance Abuse; Overrepresentation of Minorities; Evidence-based Practices; Disciplinary Exclusion of Youth from School; Uses of Restraint/Seclusion; Extended Juvenile Court Jurisdiction; Mandatory Minimum Sentences for Juvenile Offenders; and Sealing of Juvenile Records. The information was for the council's consideration.

XII. Wrap-Up and Introduction of Facilitator

Robin Jenkins, Facilitator, partially reviewed the process for the Day 2 agenda that includes developing goals and objectives. He commended the Council for their efforts and commitment to Iowa youth.

XIII. Unfinished Business

There was no unfinished business.

XIV. New Business

There was no new business.

XV. Recess for evening

The group recessed at 7:14 p.m.

Respectfully submitted,

Julie Rinker
Administrative Secretary
Div. of Criminal & Juvenile Justice Planning
Iowa Department of Human Rights